ST. JOHNS COUNTY AIRPORT AUTHORITY
SPECIAL MEETING
held in The Conference Center, Meeting Room B

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4750 \text { Casa Cola Way }
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St. Augustine, Florida
on Friday, February 10, 2023
from 1:00 p.m. to 3:00 p.m.

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BOARD MEMBERS PRESENT:
ROBERT OLSON, CHAIRMAN
REBA LUDLOW
MICHELLE CASH-CHAPMAN
DENNIS CLARKE, TREASURER
JENNIFER LIOTTA
ALSO PRESENT:
JAMES WHITEHEAD, ESQUIRE, St. Johns Law Group
104 Sea Grove Main Street, St. Augustine, Florida 32080
Attorney for Airport Authority
EDWARD WUELLNER, A.A.E., Executive Director.
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CHAIRMAN OLSON: Okay. It's 1:00 p.m. on Friday, the 10th of February. Calling to order a special meeting of the Airport Authority. Please stand for the pledge. (Pledge of Allegiance).

CHAIRMAN OLSON: So this is a one topic meeting on the proposals for various -- for chartering various committees. And I just -before we get into the discussion I would like to -- for us to observe that we have received an estimate from staff as to the staff costs to support this. I think it's part of our decision making and discussion.

The costs assumed that these committees would be -- would need to be managed and supported by staff under Colorado -- Colorado -- I'm sorry -bad state -- Florida Open Meeting Laws requirements. And that's a good amount of the costs.

Now, also just myself observed that there are some added costs that may differ with some of these meetings. Some of them may require -- appear to require counsel presence and counsel support.

We'll know more about what our costs for that are when we review and select general counsel.

At least one of these committees appear to require or anticipate engineering analysis support. That is a cost to at least to our current retained engineering firm. They said they don't work for free. Their -- their chief representative that would be part of the meeting is agreeable to serve on that at no cost, but staff support, preparation for staff presentations or taking assignments for looking into certain things obviously would.

As another aside, we do -- the airport has and airports are provided grants to do master plan updates. I believe the typical pattern is once every ten years. There is an award to do that. Our last award, I think, was in 2015 -- in THE year 2015, but the airport has historically updated its master plan every ten years.

SAFETY RISK MANAGEMENT COMMITTEE
CHAIRMAN OLSON: So just going into the list, the first one we have is Safety Committee, Safety Risk Management. This is actually a committee that was established by a vote of the last authority. I'm not sure that the language of chartering was used at that time.

But Reba, Ms. Ludlow, sorry, came forth and presented a strong case and there was great support for the establishment of a safety committee. And I guess this now has a more detailed scope.

Ms. Ludlow, did you want to speak to it?
MS. LIOTTA: Can I do A short point of word before we get started. I'm not sure that Mr. Clarke's microphone is working.

There it is.
CHAIRMAN OLSON: Now you are green.
Okay. Ms. Ludlow.
MS. LUDLOW: Oh. Thank you. Yes. There is no point, I don't see, in reading my charter word for word. I will tell the audience that the impetus for establishing this was after the last crash that we had for Marianne Fox. You know, she was in her Extra and she was so far offshore that even -- she was in the muck, but she turned upside down and so her plane was the same color as the muck and they had a hard time finding her even from the tower.

So we had a problem, several problems, snafus like Fire Rescue and THE sheriff getting in the gate. They couldn't get in. It was a different person that didn't know the code or something. And
we didn't -- couldn't get an airboat or we had one and it didn't work, or -- anyway, there were many things that led to her death actually.

So we decided a safety risk -- we called it a review at the time. And to meet with the Sheriff's Department, TSA, the fire department, first responders, and also the stakeholders, the people on the airport to see what they had to say to make our airport safer.

We do, like Ed has told us, you know, we do adhere and measure up to minimum standards and that's why we only have a -- we are only required to have an exercise every three years.

Well, you know, the committee thought really we should have an exercise before that. Some of the things that they brought up were fire extinguishers at the end of each hangar row. We should have a crash truck that can get right out there. We are still under speculation why none of the helicopters were up.

But that's why this committee was formed to work with the first responders and fire department and the airport and just try to make our airport safer.

So let's see. On membership it just has to
consist of the one member of the Airport Authority's Board of Directors and up to fifteen members. And we will appoint -- they will appoint a chairperson from the committee that shows up and comes in. That we will meet at least quarterly. We will adhere to the Sunshine Law.

We are -- the committee is a Safety Risk Management Committee. I keep wanting to say safety review, but it isn't a review.

We'd recommend strategies, policies, system standards and processes to promote safety, health, security, and environmental protection. We will review, we whoever the committee is.

I would be there mainly just to report back to the board, because the committee will have its own chairperson. Where they would review the authority's compliance, the Airport Authority's compliance with the standard policies and regulations, our obligations, stay up on industry trends and risks including potential liabilities.

Oh, another thing was establish procedures that employees can -- employees and stakeholders can confidentially and anonymously submit to the committee concerns regarding the airport safety matters and issues.

We will -- oh, members of the committee do not have to be experts in the field of safety, health and environment or security matters, but we would invite people, you know, from that area to talk and help us, point out risks and things like that that we might not know, or we might not see. And that's basically what mine says without reading it word for word.

CHAIRMAN OLSON: Okay. Thank you.
And are there -- is there discussion, comments, questions?

MR. CLARKE: No comment, Mr. Chair. But there is a -- I believe we need an editorial correction. Under the membership section, there is the second paragraph where it says safety risk management committee. That repeats on the second page.

MS. LUDLOW: I looked for that. I found it on the second page and I thought I just read that. I wondered where that was.

MR. CLARKE: It's just an editorial correction before we publish.

MS. LUDLOW: Thank you. Yes. I did catch that, but $I$ didn't catch it on the first page.

CHAIRMAN OLSON: Any other comments?
MS. LIOTTA: I have some. First, there is
maybe the biggest potential issue is on the second page. As a first matter $I$ think this is great. These are all just mechanical issues.

On the second page it says that the committee has the authority to hire. I'm not sure how that's going to work with rules for procurement. So I think maybe that should say has, you know, may be recommend so that that can be done through the proper channels since we have -- we're a public entity.

MS. LUDLOW: Okay. I'm not there. But doesn't it say by board approval?

MS. LIOTTA: The Safety Risk Management Committee has the authority to hire safety and security experts to perform a variety of systems and operational analyzes the Committee deems appropriate. That's a direct authority which I think needs to be turned into a recommendation role.

MS. LUDLOW: Okay. Gotcha.
CHAIRMAN OLSON: So your -- everyone is agreeable to that make sense. Absolutely. Other comments? MS. LIOTTA: Just a couple more minor points, I think. It says up to 15 members. In my
experience getting 15 people to coordinate on things can be difficult. So if that number was smaller I think it might be more effective. Also some people might be able to come in and present and advise -- not be members, but be like subject experts for certain meetings, and they can be -they can give their input without -- because once they are members they are subject to Sunshine, and it's going to make it harder for committee members to maybe talk to an expert outside of the meeting. So it may be more useful to have a smaller group that brings in people on particular topics. Just food for thought. It's ultimately not my decision. And then I think the last two points I have are as putting a vice chair appointed so that, you know, there is clarity who runs the meeting if the chair is not available.

And, lastly, state that staff does not -- that members of staff are not members because of that Sunshine issue we talked about at the last meeting. If a member of the staff is a member of a committee then they wouldn't be able to talk to any other committee member about those issues and staff is often giving information, supporting these committees. It may get difficult for them to do
their day-to-day job if they are on any of these committees.

MS. LUDLOW: Anything else?
MS. LIOTTA: That's it.
MS. LUDLOW: Oh. Okay. Well, I totally agree about staff not being members. And thank you for bringing that up. And I will definitely add that.

I will add a vice chair to be appointed after the chairman.

I would like to stick to the fifteen members, because that doesn't mean that -- you know, fifteen members will always be here. We're working with tentative. So I don't see -- I see probably a regular number of maybe six to ten. But I would like to have everybody -- anybody -- everybody and anybody available to come if they would like to. So I would like to stick to the 15 members. And I will add for board approval.

CHAIRMAN OLSON: Regarding membership, those were good points. I had thought that one way or the other the manager of the ATC really should be there. And I am not sure whether they could be listed as staff. It's a contract activity. But it seems like they don't necessarily need to be members, but there is important input from ATC.

The other question -- let's see. Oh, the other question $I$ have -- these are questions. Shouldn't there be input from the flight schools because they're such a big user of the runways and all that.

MS. LUDLOW: They're tenants and stakeholders. CHAIRMAN OLSON: Yeah, but, I mean, will we know that they are going to be present and, I don't know, participating either as a staff or a member at -- expected to at these meetings and can we expect them to. I'm thinking it would be important to have them there just, again, because of the amount of training and activity that's on our runways.

MS. LUDLOW: I definitely think so too. But so what do you think I should offer them a special invitation? Because $I$ will get word out to everybody on the airport, the commercial businesses, the tenants, and everybody will have the same opportunity.

CHAIRMAN OLSON: Okay. I don't know. Just listening to the two people that have mentioned things, one thing is to invite them. But the other thing -- a stronger thing may be to write them in some way so that the expectation is there.

MS. LIOTTA: Well, I think any time that there is a safety concern that's going to affect the operations of any of the commercial tenants on the field you will probably have a hard time keeping them away from the hearings. They will want -meetings I should say. They are not hearings. But they will want to have -- they will want to have the input. They will have a strong point of view. MS. LUDLOW: And another thing about staff. I consider Kevin an integral part of this committee, you know, because he will have to take like firemen around and take most of -- you know, he will have to be our guide all over the field. MS. LIOTTA: Yeah, I would imagine that staff will be active participants in the discussions and giving information and the needs that -- they'll have a role and will definitely be leaned on for support. Yeah, I see them having a role. Yes. It's just the technical issues of being on the committee.

MS. CASH-CHAPMAN: So the expectation is that we would have Kevin or someone from the staff at these meetings, yes? MS. LUDLOW: That would be up to Kevin. MS. CASH-CHAPMAN: I'm just thinking if that's
the expectation then we need to make sure the meetings are falling in regular business hours. If he's not going to be a voluntary member, but he is going to be asked to by us to be a part of this meeting, that we need to be cognizant of his work hours as well. Just putting that out there food for thought.

MS. LUDLOW: Okay. Thank you.
CHAIRMAN OLSON: So back to inquiring how -- I mean, ATC manager really needs to be there and not just decide to come because of the issues. I understand there is some equipment that needs upgrading right now that should be brought into the discussion because it could be a recommendation by the safety committee. Anyway, I'm just looking for a way that that can be -- we can be assured that the expectation is there. The ATC director is participating in this meeting and present. MS. LUDLOW: Okay. I have already spoken to -- the tower is on board. So they will always have a representative down. I've already spoken to the major stakeholders, I'll say, on the field like Southeast Aero, Patty Wagstaff, Ring Power, of the Flight Schools I have spoken to them, Northrop Grumman. I've talked to the National Guard. I've
talked to even the Sheriff's Office helicopter unit. They are all aware and they are ready to participate.

CHAIRMAN OLSON: Okay. And that includes fire rescue I assume.

MS. LUDLOW: Yes.
THE WITNESS: Okay. I have the names. I have been -- we've already talked to some of them, yes. MS. CASH-CHAPMAN: Can I also just recommend when you are inviting people that you may want to see if any of those people you spoke to want to specifically send a mechanic or someone who works on planes regularly so that they can help when you guys are deciding certain protocols and things to bring forward that they might have a different input or different outlook.

MS. LUDLOW: We would love to have Matt come. Her husband works for Joe Duke. And he gave us such wonderful feedback on the things that a safety committee should do and how we could help and what his experience has been in the past.

Everybody will be notified. I'll just have to -- I will do more than e-mail. I am sure $I$ will follow-up, too. So, yes, we would love to have the mechanics.

And another thing that was really important was to have someone familiar with the airplanes be designated as a -- like an assistant because Patty was very familiar with that airplane when they were trying to get Marianne out and the fire -- and sheriffs' people would not let her get near it because she was not authorized.

So we would like to have someone authorized in like the mechanics, somebody that we can get that's knowledgeable, you know, of the airplanes. So he would be priceless for that. Yes. Thank you.

CHAIRMAN OLSON: Okay. Let's see. Before we move on with other mark ups of other committee proposals, any other -- anything else for safety right now?
(None.)
MS. LUDLOW: Thank you.
CHAIRMAN OLSON: Okay. Hearing none --
MS. LIOTTA: Thank you for what is obviously a lot of work on that. We very much appreciate it.

MS. LUDLOW: Thank you.
CHAIRMAN OLSON: Absolutely. AUDIT COMMITTEE

CHAIRMAN OLSON: Okay. We're moving to Audit Committee. Just a little, again, a little history.

The Authority Board agreed to proceed with an Audit Committee, I guess, almost two years ago, but there was -- it wasn't implemented because drafting -Mr. Clarke has now drafted what wasn't able to be done.

So, Mr. Clarke, do you want to go ahead and speak to the proposal for a Standing Audit Committee?

MR. CLARKE: Certainly. I believe a Standing Audit Committee is just part of good governance in any public agency. I have been involved in quite a few non-for-profit boards over the years and as well even for-profit banks. And we have -- every one of those entities has had an audit committee.

And the audit committee is -- I tried to make this right as in general terms as possible to give the committee the ability to look at basically any nonproprietary information that they deemed fit or the board may suggest to them, you know. We will have -- we need the eyes and ears of the community. I've already spoken to representatives of the St. Johns County government. We may get some participation from some financial experts within the government and other outside experts. And it just -- it just will add to the transparency and
perhaps we may get some positive feedback on things that we can improve on. This is not really working.

CHAIRMAN OLSON: You're green, but I don't think you're carrying through basically.

MR. CLARKE: But, anyway, so $I$ will be happy to entertain any suggestions that my fellow board members have.

I did -- took into consideration comments that were made by Mr. Burnett regarding the participation of the staff members. So I believe I used the term Ex Officio members which are actually would be paid staff but would be expected or we would welcome their participation in, you know, in the committee, but they would not necessarily be members of the committee. They would be advisers such as from the St. Johns County government.

So any comments?
MS. LUDLOW: I do. Dennis, I mean, Mr. Clarke, if you say you cannot be a member of the board because you're the treasurer -- a member of the committee because you're the treasurer. So what will they do? They will report to you and you will report or what?

MR. CLARKE: No. No. The theory -- the
theory is that you can't audit yourself. So any treasurer or chief financial officer of any entity cannot be -- cannot audit themselves. So technically your responsible for, you know, the accounting or the financial reporting. I can't -I cannot audit myself. So...

MS. LIOTTA: But I imagine if the audit committee wanted you to come in and give information about your findings or what you did that would be -- that would be within the scope of something that the committee could do?

MR. CLARKE: Absolutely.
MS. LIOTTA: Okay.
MR. CLARKE: And the other thing let me make sure that everyone understands that we have outside auditors. They come in to -- you know, they audit our books. But they are -- their primary purpose is to ensure that our financial statements comply with not only GAAP, General Accepted Accounting Principles, but the principles that are adopted by the Government Finance Officers Association and -but they are not necessarily looking at all the details that lead up or require that the managing authority of this complexity. So an audit finance and operations committee we can -- anyone can make
a suggestion to them to take a look at details that would not be looked at by an outside auditor.

The outside auditor is basically making sure we say we have, you know, a certain amount of money in the bank and it's reflected on our balance sheet. They don't look into any operational details. This committee would have that authority to do so.

CHAIRMAN OLSON: Other discussion? Other questions? Any other questions about this?

MS. LUDLOW: I'm sorry. But I do.
Do you -- you have to adhere to the Sunshine
Law. So how do you have a meeting by telephone? I mean, can you do that under the Sunshine Law?

MR. CLARKE: We'll have to get legal opinion on that. I assume you can with the zoom technology.

MS. LIOTTA: Yeah, I think the Airport Charter says meetings are in person. So Sunshine Law would be separate from that. So it could be you can do telephonic meetings and still be okay under Sunshine, but I don't -- I don't know exactly.

MS. LUDLOW: Verify with our attorney representative.

MR. WHITEHOUSE: Yes. As far as the Sunshine

Law goes you have to -- there is various requirements you have to meet under the law obviously.

Number one, you have to give appropriate notice.

Number two, you have to allow the attendance to the public. And so that's where it gets hard with the telephone.

You know, there was some relaxation during COVID for some telephone. But the majority of those for local government were at forums still have to be present and people could appear by phone, but you still had the meeting in a place where the public could attend. So it's very hard to have meetings that are Sunshine Law meetings by phone. And really the phone part of it is sort of an addition to the meeting itself. You know, so I would, you know, caution you about having just solely telephonic meetings of these committees. They have to be Sunshine committees. MR. CLARKE: Care to make any suggestions as to how we can -- I can edit this verbiage. MR. WHITEHOUSE: Yeah, I think, you know, we have several different iterations of committee resolutions here or of, you know, suggestions. And

I think some of them meet it by saying we will meet all the requirements of the Sunshine Law. You know, I think by saying or by telling -- or telephonic or by telephone is probably not the best addition on these. It's not in all of them. It's in a few of them when $I$ reviewed them. So I think probably the best thing is to take that off and say, you know, they will all be conducted pursuant to Sunshine Law.

And as you get to the actual meetings, you know, you make sure of whoever your legal counsel is at that time and continue to talk to them about this. Of course, all these committees have to report back to the board. There is no real final decision-making power.

So but as far as that goes I would put that in each of them standard language. I think there is some -- the majority has it. But I did note on a few of them did say "or by telephone." I would caution you as to that.

MR. CLARKE: Thank you for that. And I would further suggest we have a single editor for all the policies to make these -- the language more or less uniform in compliance with our, you know, legal advice.

CHAIRMAN OLSON: Okay. Good question about telephonic.

Okay. Other comments, questions? (None.)

## COMMUNITY ENGAGEMENT COMMITTEE

CHAIRMAN OLSON: Okay. We'll move on to mark -- talk about and possibly mark up where needed Community Engagement.

MS. CASH-CHAPMAN: So the purpose of the Community Engagement Committee is to do a few things. It's really to increase transparency, communication, public interest, and functions here at the airport both within the airport community and the St. Johns County Community. And so what I would like to see is anyone that wants to be a part of it come and be a part of the meetings.

And when you read in here about voting and things like that, that is purely meant for voting within the meeting to bring the recommendation to the board. So within the membership, or the community engagement committee, I would like to see it kind of broken down into three different areas.

One to be communication, one for events, and one for community outreach. And when I say that, I mean for communication I'd like to see something --
and ultimately will come from the board, but it would take it off of our plate to do it, but it would -- whether it be a newsletter or something that we can put out for the public.

There has been a lot of misconceptions between the airport staff and management and tenants and with the county. And so we could do some things beyond just our meetings that would get the word out to people or debunk some of these myths that we hear so often, I think that it would be really beneficial. And if we can have people from the airport community and from St. Johns County working on that together and then bringing it forward to us as a board to approve to send out, I think that would be beneficial.

And I think it would really help to give some more ownership of the airport back to the people of the county and of the airport.

So for events I was thinking, just do exactly that, doing some event, bringing people to the airport to see what the airport has. When I ran I talked a lot about the next generation of aviation lovers. They need a place to fall in love with aviation and that's not going to happen with our doors closed all of the time. So we need to do
something to invite those people to the airport to get them involved.

I imagine that this portion of the committee at the very least would work a lot with SAAPA in trying to get some of those social functions going for the community.

And then community outreach, again, you know, we have -- we have so much great real estate on this airport. You know, we have a park that has been completely overrun. And there is no reason that we cannot get groups of people together to come and do something about that. And I know we've all talked about this at various points. But this is a way for us to hold us accountable to that. And to really see some action instead of just talk.

So I would like to be able to reach out to all of the different groups that require community service hours and things of that nature, they can come here and they can be part of this community as well. So when they do drive by they are seeing, hey, I did that. And there is more pride for it. And they want to be involved in it and then hopefully we can kind of repair the bridge between the airport and some of the residents in the community.

But I'm definitely open to feedback. This is the first charter that I've written. So bear with me.

MS. LIOTTA: I've got some comments. They are mostly all driven by Sunshine --

MS. CASH-CHAPMAN: Sure.
MS. LIOTTA: -- issues.
So the first it looks like this is going to be a very large group. So I think that challenge there is going to be educating anyone who becomes a formal member that they can't talk about the subject matter of the committee with any other member. And the larger that group gets the more challenging that is going to be. So that's just -it's just going to be a management issue.

MS. CASH-CHAPMAN: Okay.
MS. LIOTTA: Some of these others are like the quorum, 20 percent of the total voting membership. If this is Sunshine, a meeting of two people discussing the topics is going to be a quorum. So any two people.

MS. CASH-CHAPMAN: All right. So you think I should just get rid of that altogether.

MS. LIOTTA: I think that -- yeah. Dennis mentioned it might be good to have one editor. I
can take a look at all of these, and kind of like do a redline and send that to staff, I think, the things we are discussing. So I will make some notes, make these edits if you would like.

MS. CASH-CHAPMAN: Sure.
MS. LIOTTA: The -- what was the other one? I
think those -- oh, the same thing with the amendment to the charter. The chairperson can't e-mail the members of the committee anything directly.

MS. CASH-CHAPMAN: Gotcha.
MS. LIOTTA: So but amendments to the charter can be like we do with the agenda send it to -send proposals to staff to maybe be approved by potentially just ask the -- the committee could discuss the changes it wants at a meeting and then the chairperson could make the edits and just send it potentially to the Authority for approval of the changes to the charter. That would probably be the simplest way to do that.

MS. CASH-CHAPMAN: Right.
MS. LIOTTA: I think that's what I had.
CHAIRMAN OLSON: Other comments, questions?
Reba.
MS. LUDLOW: I do. On such committee who is
going to be in charge of the subcommittee? They can't just all get together willy-nilly and not have any kind of rules.

MS. CASH-CHAPMAN: It would still be under the -- the same one committee. So it would still be under board members and chairperson and the vice chair.

MS. LUDLOW: Okay. It still have --
MS. CASH-CHAPMAN: Right. Just for organizational purposes I had to separate it.

MS. LUDLOW: I see.
MS. CASH-CHAPMAN: So I could see.
MS. LIOTTA: Oh, yeah, I had one other -- one other. Sorry. I didn't -- I had a note and I didn't mention it.

Again, being mindful of potential
administrative burdens and costs, I think all meetings, additional meetings should be approved by the chairperson so that, you know, it's a little bit more -- so we know we have an Authority member saying, yes, we think this is -- this committee -this committee should meet again to discuss this with the appreciation of what additional administrative cost that might have.

MS. CASH-CHAPMAN: Okay.

CHAIRMAN OLSON: Dennis. Mr. Clarke, do you have any comments?

MR. CLARKE: No. But I appreciate Ms. Liotta's offer to, you know, look at all the policies and sort of unify their language. And I think that's very important that we are consistent in all these endeavors.

CHAIRMAN OLSON: Okay. I really like the ideas, the emphasis bringing out and giving much more attention to community engagement. And you've been very good to bring forth ideas about that in prior meetings and now.

I'm concerned that the whole proposal here is too detailed. It boxes you in. One example I see is -- so I am wondering if it can be more generalized and simplified in to allow this effort to operate without being boxed in. I am using that term again. For example, the number of meetings, that's a huge number of meetings. There is a minimum number of meetings I believe I saw that somewhere here.

MS. CASH-CHAPMAN: Yeah, I put in for once a month and then more.

CHAIRMAN OLSON: Yeah. You know, it may be that sometimes part of the year you need to meet
several times as a committee, but maybe others you don't need to meet for a month or two. Being boxed into doing that -- so it was frequency.

But I just am wondering if there is a way that this can be -- this committee can be actually authorized to be more entrepreneurial and to -- one of the key staff people we are down now that we -that the Authority has had is a community affairs person, a person on staff. And, you know, I would say -- my idea of a perfect world is you having that portfolio, community engagement, but having someone on staff that's really good that can be the staff person that you look to to -- because we can't expect volunteers or board members to prepare and issue something that I have been -- some people that have heard me for years are saying I am always lamenting that this Authority, this airport does not issue and post an annual report. To me that should be towards the top of the list. But, again, I'm not sure if a huge formalized under the open meeting laws committee is as important to achieve what you are talking about as us working to see how we can bring on, which almost every other airport has, a community affairs person on their staff that you could work with that person
and then redo the outreach you are talking about, volunteers, everything, whatever, look at best practices of other airports. We interviewed directors from three airports. At least two of those airports have airshows regularly, which I assume is something that would be considered here. Maybe they've done it in the past. So that's my thought.

I'm just wondering sort of fundamental is this the right approach to do what you are very rightly citing as something that needs to be tuned up here.

MS. CASH-CHAPMAN: I'm trying to think of what else. I think I see what you are saying. But I am trying to figure out how to amend that so that it makes sense. I mean, the purpose -- at the very least the purpose of having a meeting once a month, again, is so that we can make those changes and we can set up all of these different things. I mean, certainly there is no reason to meet one month, I don't think it would the end of the world if we didn't have a meeting. But to at least have it in place so that members can commit to it instead of meeting like as we need, especially if we are talking about inviting people outside of us, you know, we are inviting people from the airport and
people from the community I want them to commit to it. And so part of committing to the committee would be committing to them and saying here is when we will meet, even if it's a short meeting or if we have to cancel it. CHAIRMAN OLSON: Well, you've done a lot more thought about this. And I defer to your thinking on it. I will just, again, say that the costs that we're looking at and some of them can't be avoided, the costs we're looking at to manage and support this entire array of standing committees structured this way, chartering them this way, they could support that community affairs person that could work hand and hand with you that could be your person, your legs to do some of this stuff, a lot of this stuff. So I will lament that.

I'm not sure who in the end does the annual report and the newsletters. There is a huge budget cost with some of this. But there is a lot of staff time. That's my concern.

MS. LIOTTA: Well, I think that -- we are assuming some facts that aren't in evidence right now as far as costs. You know, where these committees aren't going to be, you know, zero to twenty meetings in a month. It's going to take
time to form them, to figure out who is going to be on them. There is some time to keep these issues in mind and see how it goes and if we need a staff member, you know, we'll have better information later. Certainly it's a possibility. There may be other ways to do it such as hiring an outside person to come in and create minutes out of recordings. There may be other ways to approach this that takes the burden off of regular full-time staff.

And, you know, we had some of you like saying, wanting more community events, doing an annual report. Well, when we had a full-time person we didn't have an annual report. So having a committee is a different approach to get people to volunteer their time who are passionate about this is a bargain for the cost of doing some minutes. So I think we may end up finding ourselves ahead of the curve with using these committees.

CHAIRMAN OLSON: Okay. Other comments before we move on?

MS. LUDLOW: I do. I probably just missed this just in reading. On the last page Functions and Responsibilities and then you have focus on fundraising. Well, I know when I saw that the
first time I am thinking, whoa, what are we raising funds for the airport.

So are you saying that to focus on fundraising that is for the group that we invite here?

MS. CASH-CHAPMAN: I kind of left that open. It could either be fundraising like working in partnership with a non-profit that comes in or we could do it just for general revenue for our airport. There is plenty of things that we can do that will bring in --

MS. LIOTTA: Of if there was going to be something that will be revenue generating for the airport, but was meant for the community benefit. Like the viewing area or something like that that the community would like. I have seen other airports like Peachtree Dekalb in Atlanta they have -- a lot of places do this where you can buy a brick. So you have a viewing area for airshows and it was built with community engagement and fundraising.

MS. CASH-CHAPMAN: And that was exactly one of the things I talked about before, having a brick walkway. So you purchase the brick. So obviously we're raising the money to -- someone can buy that physical brick and then we put it on and it can
turn into memorial brick or whatever people want leading to hopefully back to a public park or something that the community can enjoy.

MS. LUDLOW: I understand. Thank you. Are we going to sell girl scout cookies?

MS. CASH-CHAPMAN: I mean, we could if we wanted to.

MS. LUDLOW: Thanks.
CHAIRMAN OLSON: Okay. No more discussions. We will move on.

MASTER PLAN COMMITTEE
CHAIRMAN OLSON: Master plan. So, Mr. Clarke, you're back with Master Plan Committee.

MR. CLARKE: I assume everyone in the room has read through the master plan. It's only 500 pages.

MS. LUDLOW: Yeah. Right.
MR. CLARKE: Of course we are obligated to have a master plan. And what $I$ fear is that it becomes a 2 or $\$ 300,000$ exercise that is put on a shelf and never looked at. And that is -- that is a considerable waste of resources.

There is something wrong with this. In any case -- can you hear me now?

CHAIRMAN OLSON: You're just cutting in and out.

MR. CLARKE: All right. In any case the thinking was that we have something like -- I went through the master plan and actually extracted the recommendations contained within the master plan, I came up with something along the order of 100 . And this is before, you know, I was elected. But I was curious to know which recommendations were accepted and, if so, what was their status, which recommendations were rejected and so we can eliminate them. And I wasn't able to determine that just from, you know, coming to the meetings.

So I thought to engage the expertise that we have on this airfield it would be -- we would really be taking advantage of all the considerable knowledge and expertise and you people that use this airport day in and day out -- and, again, there will be some overlap with the safety committee.

So if we go through the master plan and evaluate it and have the committee come back to the board and tell us, okay, yeah, this was a good idea to add Pappy's to Runway 220 and what's the priority and what is the cost and if it's -- if the board deems it's necessary we can add it to the
capital plan. We have a considerable number of projects that are already on the drawing board. And, again, I believe that could be -- we could benefit from the master -- such a technical committee looking at that master plan in helping us to understand the, you know, what ought to have priority and what, you know, what needs to be funded. So it's just part of the big picture in the long-range planning. And we can't do it -- in my view we can't do project by project in isolation. We have to look at -- we have to look at the view from the 10,000 quick view as well as all the detailed projects.

So I will begin tomorrow recruiting if we approve this. Jose, I'll need your help recruiting members for this committee.

And I'm sure from my understanding already I think there is a lot of interest among the tenant community. I hope we get some participation from the non-aviation community that's in the -- you know, from the public.

And, again, you know, like the Community Engagement Committee and the others, it will get more attention if people are involved and they are contributing. It's going to bring more attention to the
airport. I think we need to do that. Because this is one of the jewels of an asset within our county. And I think we -- it has a lot of potential. And these committees I believe will ultimately pay for themselves. At some point -- I want to address the staff concerns too. I think it's a very valid point. I will defer until we reach that spot on the agenda.

So any -- also I'd like to hear any comments you may have for --

CHAIRMAN OLSON: I'll call for comments, questions at this point. MS. LIOTTA: I think just to go back to the same language in this one as the audit committee. When you are saying Ex Officio members, is the meaning that they are not formal committee members but they are there to support and give information and feedback.

MR. CLARKE: Provide technical input to the members.

MS. LIOTTA: Okay. I think it might be confusing to use the word member because some people might read that as there is some other kind of actual members, that would trigger all the Sunshine issues. So if you want me to edit that and maybe phrase it slightly different so it's
clear.
MR. CLARKE: Please do.

MS. LIOTTA: Okay. Same comment as before, potentially I think it would be a good idea to have a vice chair appointed.

MR. CLARKE: Right.
Would you care to add that language as part of your editorial duties?

MS. LIOTTA: Sure. No problem.
MR. CLARKE: Thank you.
MS. LIOTTA: That was it. Thanks.
CHAIRMAN OLSON: Okay. Any other comments, questions?

MS. LUDLOW: Yes. Thank you.
And, Dennis, thank you for giving us the bones to begin all of our committee and charters and things. But I have not read that thing that's 600 pages. But $I$ sat through all the meetings, you know, when it was being set up. And I got to listen to all the input from the outsiders and just setting up the whole master plan. It is a job. So whoever is on that Master Plan Committee is going to work. Do we get paid?

MR. CLARKE: No, you don't. You get the satisfaction of knowing you're contributing to the
betterment of the airport.
MS. LUDLOW: Well, the good thing is that, you know, having somebody bring out the points and explain it to everybody, you know, because most people do not read that 600 pages.

MR. CLARKE: Right.
MS. LUDLOW: Anyway, great job.
CHAIRMAN OLSON: Okay. I have some comments also. I just think we need to, as we mark it up, further clarify that this, as has Dennis explained, deals with the aviation needs and airport proper areas, because while I didn't -- while I was tasked by this board to handle the portfolio folder of economic development, $I$ did not proposed a formalized committee. I rather would propose to continue the way I did in the past board working on aerospace initiatives. And we do have two tracts of land, or areas of land that are really economic development future. And that is the land west of U.S. One as well as the commercial frontage that could become a real opportunity, economic development opportunity and revenue generation for the airport. So I want to clarify so that there is no overlapping or misunderstanding that that's under the economic development. And, you know, I
think it's good that all five board members have an area of responsibility.

So, anyway, I just would like that further clarified in the mark up. I guess that's my only comment right now on the master plan.

MS. LIOTTA: Well, $I$ think that anything that a policy change, audit issue, a master plan issue, community engagement, any one of those things might have an economic impact and I think that is something that, you know, we as a board are always mindful of be it positive or negative economic impacts. So, you know, I'm concerned as how we would carve that out as something that's forbidden for the other board members to discuss or talk about.

CHAIRMAN OLSON: Not forbidden. But there is a lot of strategic thinking that needs to go up and work that needs to go ahead. I would not like us to lose focus on the economic development area. I think the aerospace thing is really something that we greatly stand to benefit from.

As I mentioned that we had a whole way to initiate an aerospace initiative lined up that I urged that it be put on hold because we didn't have the capacity to handle the federal grant that was
about ready to be awarded. And so, anyway, we have an ability to turn on that process again. We have -- assuming we have staff to handle it.

And so anyway, I hear you. I think it's absolutely we can't do thinking about those two economic development opportunities without good coordination within these board meetings and among the standing committees.

MS. LIOTTA: I guess I would like to understand your thinking better as to why you wouldn't want an economic development committee of your own. Because my understanding of your prior comments was that there was an opportunity that the airport had to potentially get funds for an economic development project, but lack of staffing stood in the way such that the airport could not pursue it.

CHAIRMAN OLSON: No, that's incorrect. MS. LIOTTA: Okay.

CHAIRMAN OLSON: I may have missed -- I may not have been clear. We certainly had the opportunity to pursue it. The application had been submitted. We were in communication with the federal agency. Actually it happens to be a federal agency where $I$ was SES regional director
and so I have a lot of economic development background. It was the basis for my initial motivation to want to work with the airport because of what I saw as an economic development opportunity for our county and for our region for economic diversification which is what we very much need.

So we were on the brink of being awarded, not that we were assured to be awarded, but in order to maintain our standing with the agency and with what was happening at the airport and the lack of staff, I could not see us receiving the award and managing this project. It was a 12 -month project too that would require a lot of management and we didn't have anyone available to do that.

MS. LIOTTA: So what are the -- so if you don't have a committee to discuss this and report back to the rest of us, then how are we -- what is the plan?

CHAIRMAN OLSON: You have -- you have your designated portfolio person for economic development reporting back. And I found it beneficial to work with our community with economic development -- with the economic development community in the county and through other -- and
through -- with the industry. I went to two industry trade shows and learned a lot about economic -- aerospace in Florida and what the current dynamics are for that. And so that's how I prefer to work rather than -- and bring everything back to this full board rather than compartmentalize it in a formalized standing committee.

MS. LIOTTA: So you want to compartmentalize it in a informal way?

CHAIRMAN OLSON: No, definitely not. I want to bring information back and work with this board because I fully believe that's what we all signed up for is doing the work, not offloading it to committees.

MS. LIOTTA: Okay. Well, with a committee it's all out there for everybody to have their input and come in and talk. And it's just transparency in its way for the community to have their feedback and get engaged. I just -- you know, I'm not sure. I just don't know what your plan is for bringing things, whether it's a timeline, how you are prioritizing things, what feedback you are looking from us or the community. It just seems so less structured that it just, you
know.
CHAIRMAN OLSON: It is less structured. It is absolutely less structured. We are -- there are some things that work better entrepreneurially. And it's interesting that you and I should have the discussion about the value of working entrepreneurially.

MS. LIOTTA: I considered the -- having the committees to be that because it's a way of getting more input and having -- and having board expand its ability to get things done.

CHAIRMAN OLSON: We have -- it's how much you want to defer to whoever has been designated to on this board to oversee that area of retention versus creating another, that would be our sixth standing committee.

MS. LIOTTA: Well, sure. If Reba were to be out and, you know, see something that she would see something that could be community engagement that just because there is a standing committee, I don't -- in my mind doesn't mean she can't have input or point of view on that topic.

MS. LUDLOW: And I think really what Bob was bringing up in the master plan addresses both aviation needs and at the airport proper. But I
don't think he needs a committee. He has a responsibility that any of us have to go to meetings and come back and report. If anything, maybe in the master plan, it could say in conjunction with EDC or something like that. Ed -Ed will help us. Well, maybe.

MR. WUELLNER: Oh, I'm sorry. You might want to draw attention between your charter functions and non-charter functions. You are not a chartered -- you are not chartered by the state to do economic development. So you might -- while your projects have an economic impact they are not necessarily -- your charter is not inclusive of that. It's -- we made that attempt a few years back because there is some protections with that designation, but the legislature did not act on it. We need to go a different path in local bill methodology.

So if it's something you want to pursue as a charter function, you are certainly free to do that. But it's not included now. You take advantage of actual charter economic development entities in the state -- excuse me -- in the county as well as the state and you are always welcome to do that. There is no prohibition of that. But
it's not a core function of the Authority. Well, as the other committee you are talking about is. MS. LUDLOW: I understand. So really Bob will still promote as a representative of the airport the airport and come back and tell us about the aerospace initiatives, which we all are very interested in. But maybe EDC doesn't need to be in the master plan charter at all.

CHAIRMAN OLSON: Yeah. I think -- I think the most immediate opportunity -- and I use economic development not that we have been chartered or authorized by the legislature, but because we have the powers to do it is to explore the -- and conceptualized, which I think is something we need to do, especially as we get our -- get the staff transitions completed, work with staff, and maybe consultants and certainly community economic development interests on opportunities for the commercial frontage along U.S. One. And there is a reason and that's an important reason is that we need to look at ways to monetized land that is not designated for the direct aviation needs and aviation vision and so that's an important thing. And I'm glad that we have that.

I'm happy to have that economic development designation. So...

No other comments.

## POLICY COMMITTEE

CHAIRMAN OLSON: Okay. We're moving on in our mark up to policy. As with the last meeting I have a lot of thoughts to share about this in a very fundamental way, but I'm hoping maybe others have comments. Well, if they do let's hear them. But then I will share my --

MS. LIOTTA: I will make a quick statement
first and I don't know if it will address your comments. But I did listen carefully to your statements and concerns last time and took those to heart and did make some changes to the charter.

As it's written, every single member of the Authority has the absolute right to be a member of this committee. So the idea of the committee was that it could take things outside of these sometimes very long board meetings and deal with issues and come back with recommendations and they are by doing some also get feedback from members of the airport community, community at large. And it doesn't set policy. It recommends policy. All final decisions are done by the Authority as a
whole. And it will be a way to focus on issues as they come up or as they are found or requested and get them -- get them dealt with.

We -- we know from last year it took five, six months for a meeting committee policy to be reviewed and my recollection was that was actually ended up getting delegated back to staff to do. So the authority members are not the ones who rewrote that policy. It was staff.

So I think some delegation is completely
appropriate. And having it to come back to the Authority for final review and approval is, you know, the way it should be.

And so that's -- that was the spirit of this committee to have people who care about the policy and live with it day to day and get affected by it, have more input than three minutes stand up at a board meeting to eventually at the end of the day it is this board's obligation to set and review policy.

CHAIRMAN OLSON: Any other comments at this point?

Is it my turn?
MS. LUDLOW: Yes. Looking at what we had for a policy before. Did you get that in your package
or at all?
MS. LIOTTA: What specific policy?
MS. LUDLOW: That was established.
MS. LIOTTA: That's the meeting policy.
That's a policy.
MS. LUDLOW: Okay. Meeting in context. Okay.
MS. LIOTTA: Right.
MS. LUDLOW: Now go ahead, Bob.
CHAIRMAN OLSON: Okay. I appreciate the further explanation and about how this policy committee has been refined and how it will work and why it's needed.

I continue to strongly feel that this board's fundamental role and mission and charge by the voters of our county is to be the policy board and to not offload policy development, functions, to not offload the -- the setting of policy, determining which policy -- what policy should be pulled out and analyzed and revised, what policy should be instituted that are not there.

Policy is a broad, broad term. Policy can mean a whole range of things. It can mean things that are very important not only to the tenants. There are policies that are important, and are especially important to the tenants and users of
this airport.
There are fundamental policies that could affect the entire county, how people initially vote -- voted to set up this Authority and give it its powers.

If we are volunteering our time for this board, we need -- we just have to sign up for the messy business of policy discussion and policy development. To have a separate board decide what itself what policy should be looked at to conduct public meetings, to discuss those policies, and those public meeting obviously need to receive input. So you're talking about a series of hearings about new policy that has not gone through this board. And then to deliver fully formed policy proposals to this board with the expectation that it will be -- all the work has been done and it's ready for ratification. Not necessarily that this board has to do that. But then if it doesn't there is a repeat of hearings, discussions, anyone with a specific interest in the policy would have to attend and cover that first arena of work outside of the board meeting and then would have to come in here and follow the -- how it is handled at a board level.

So, again, $I$ feel it's the central responsibility of the Authority board to handle and looking at policy. It's not something that should be offloaded to a committee that is not structured like this board. It's contrary to the contentions of the voters of St. Johns County as to the way it was chartered.

And if there is someone who is volunteering to chair a policy -- a policy committee, I maintain this is the policy committee. I stand ready to nominate whoever that may be to be chair of this board, to have -- because this is the policy board of our authority of our airport.

MS. LIOTTA: Okay. Well, I appreciate all those concerns. And I don't disagree that this, us sitting here, the Authority members whoever was elected at the time are the ones who decide on policy. I'll challenge, if I may, a few of those statements that you made, that this board is the one who should be expected to write all policy. When we know that last year this board had no issues with the staff redrafting a policy and then it came back and it was discussed and reviewed and ultimately adopted by this Authority. So the fact that a non-board member had some input into a
policy, I don't find to be problematic. In fact, I think we need staff input.

We also should have tenant input, community input. And that's what this committee is meant to do. Not to replace, but to enhance.

And as far as a fear that policies are just going to come willy-nilly out of this committee and just show up fully formed for this board to review with no idea of what's going on, that's not the intent of this. That is why both the chair and the vice-chair, as written, need to be members of this board so that the committee is not a committee in contrast to some of these other committees. Only members of the Authority can be chair or vice-chair of this policy committee because it is important and it should be done thoughtfully and, you know, it does need to be done that way. And I don't see that it's a situation where somehow the committee ends up as being the tail that wags the dog so to speak.

What comes on the agenda for this board meeting -- for these board meetings is not up to the committees. So if there is something that as Authority members that we feel the committees are doing, any of the committees are doing something
that we feel is off mission, we have the ability to give that input and say $I$ don't think that the Authority should take that up at this time.

There are checks and balances to all of these committees. And inviting broader participation is, you know, not -- I don't think we should be afraid of it. I think we should embrace it.

MS. LUDLOW: Okay. What I see is that
question is should we have a policy committee or not. So should we have a separate policy committee that makes recommendations back to the board or we do like Bob said and the board is the policy committee. So is that something we would vote on whether we want this committee or not?

CHAIRMAN OLSON: You will ultimately. We'll need to vote on all these individual charters. MS. LUDLOW: So -- well, this is the only one in question whether we want this committee. MS. LIOTTA: It seems to be. MR. CLARKE: I would like to chime in. You're done?

MS. LUDLOW: I am. Thank you.
MR. CLARKE: I mean, I agree with Bob, we are the board, the members of the board are the ultimate policy making committee. But I think we
need to avail ourselves of all the input from our constituents, our stakeholders. You know, the final point in the functions and responsibilities says report findings, deliberations, or recommendation to the Airport Authority. So we are not -- we are not going to accept a final policy from the committee without debating it.

But just as those of us on this board are not experts in the technical management of this airport, which is a highly complex operation, we are not on mission with respect to the policies either. So there may be some input, you know, that our tenants or other stakeholders that bring to our attention that we would otherwise overlook. And I would be loathed to do that.

MS. LIOTTA: Yeah. And also this committee in particular, and I think you alluded to this earlier, Bob, is likely to have a good bit of time with the airport attorneys as relevant. Nothing should go through the committee, be recommended to this board without a review saying like is this -does this comply with applicable law, is -- you know, are there issues here. And, you know, we just, what, one, two meetings ago, stumbled across a policy that we have right now that's not --
apparently is not complying with law. So having a committee that you can work with counsel outside of these big regular meetings to go over some of those issues, fix some things that are, you know, may not be right in our policies is to the benefit of all of us. And I don't think that needs to be done -it will slow it down if we're only doing it at regular board meetings and for having appropriate input of, you know, if it's shared it's shared by board members. It's working with airport counsel and with some community input for sure. But this is not -- you know, this is, I think, a thoughtful way to do it to have our airport be as strong as it can. And, you know, with ultimately decisions are made hereby by the authority.

As I stated before, this is not a delegation of authority or rule making ability to any other body than this Authority.

CHAIRMAN OLSON: Well, I continue to feel it's delegation of a role. It's a policy development is important. There are policy decisions along the way -- there are -- that rests with the Authority. One of them is the idea of determining what policies -- rolling out new topics to give policy attention to. To have that happen without this
board having been brought in on it is wrong. It's not -- excuse me.

So, again, I just think it seems contrary to the charter and I can just think of -- this sounds extreme, but this is an open-ended charge setting up this committee. It sounds extreme. This policy committee -- and I've heard some buzz about it, not a lot, about closing the passenger terminal and repurposing it and deciding that we are no longer going to be receptive to carrier service at our airport. That is a really, really important policy question that could come into another forum, could be brought into that committee meeting. And I don't want to have to as a board member hear that there is a separate authorized group from this board discussing that policy without me knowing about it and without it going through this board too.

So I think the idea of having a structure where we -- where this board is struggling maybe with a policy that needs more technical investigation, needs more efforts to look at how other airports are handling such a policy, needs to do -- I think assigning a working group or either ad hoc or a group committee that's been authorized
but that works on topics as directed by this board would be acceptable.

But to have a committee that operates the way it's been outlined is -- seems contrary to our charter and contrary to the responsibility of this board.

And I know that I've heard that just now that there was frustration with how a prior board handled a request or a issue on a policy that came before the board. I have a lot of faith in this board being willing to roll up its sleeves and work on things so -- as a board. And I think that's what we need to do.

This is our -- this is the venue where we hear from our stakeholders from the public and this is where it needs to be.

MS. CASH-CHAPMAN: Well, I think that what you are saying is that -- the way you are saying it sounds to me like when people come forward with issues about our policy in our general meetings perhaps that's when we can turn it back over to this committee and, again, all of us, as it says, are invited to be a part of this committee. So it almost sounds like this committee will function more of a workshop style that we can go through
each line by line of the policy to spare us doing that in a general meeting where someone may come for, you know, one thing on our agenda, but get through four hours of this policy first. I just think that this committee offers us the opportunity to bring in people that have an expertise in the certain policies that they might be interested in. And correct me if I am wrong, but I'm not hearing that you're going to go to this meeting and we are going to say, okay, what policy should we tear apart and rewrite because we don't like what the Authority is doing. I'm hearing it the reverse of that that we as an Authority are saying let's take a look at some of these policies and what we can do to better those policies. So let's bring that back to the committee and, again, because all of us are there it would be chaired, vice-chaired by board members, $I$ think that we still have the authority and have the ability to keep it on topic, on task and kind of in conjunction with what we are doing as a board.

So we are running parallel. And hopefully meeting, you know, to bring the policy where we as a board feel it should be.

CHAIRMAN OLSON: Yes. Actually I'm glad you
made those points. It comes closer to what I am -I would be comfortable with. And that's that we have a policy committee that is -- that is available for us -- for us as a board to refer difficult technically complex policy questions that this committee can look into and, as you said, not be a separate arena where new policy is thought up, new topics, new things to enact policy around. If it's not that, if it's a committee that is available for referral of tough involved policy questions, that sounds like it would be -- work fine. But that's not what this proposal is talking about. It's not what this proposal as currently written says.

MS. LIOTTA: Yeah, as written it does have the ability for the committee, which is controlled by a board member. So it's not, you know, out of the rule from the general, you know, community to say, oh, we're just going to force the Authority to do something, board members to do so. If say someone comes to a policy committee meeting, just like a member of the airport did, community did a few board meetings go and he says I would like you to look at the T-hangar policy. That is someone coming to the body, the Authority and saying we are
requesting this review. Do I think it is appropriate for someone to come to a committee meeting and make -- have the same ask on a particular like, hey, we don't understand, we want clarification as to the $T$-hangar waiting list. We don't understand it. I don't find that to be scarry. So I put in there that was something that, yes, the committee could come to the Authority and say, the recommendation is that this policy get reviewed and I --

MS. CASH-CHAPMAN: And we can always say no. MS. LIOTTA: We can always say no.

CHAIRMAN OLSON: So the $T$-hangar policy is an example of one that $I$ think the wait list absolutely is something that should be not offloaded to a policy committee. It should be discussed at the board. It's not highly technical. It's highly policy. And we need to hear -- we need -- the entire board needs to hear from if there are issues with from tenants, people on the wait list, it needs to be discussed by this board. That happens to be a really important issue. I would hate for that to be offloaded and to be sorted out by a policy committee.

And, again, I'm serious on the policy
committee. I feel so strongly about it that if it's not a referral committee, rewritten as a referral committee, if it's a policy committee as rewritten, I want to us have another election. Nominate you and have you chair this board because it is the policy committee. And if you would like -- I'm ready to do that. I am not sure if I can do it at today's meeting. If it forestalls and deals with the concern about attention to policy and efficient working through policy matters, please, chair this group as a policy committee. It's the most important thing that we can do. Policy touches everything. It touches budgets. It touches everything. As, in fact, as we discussed with master plan, there is a lot of policy built into master plan. It overlaps everything. And it cannot be compartmentalized. MS. LIOTTA: Well, I agree everything has a -it could be stated as reporting this or that policy. Policy committee is -- was proposed to do written policy. I know sometimes people use the word policy as like, oh, a general feeling or something the airport -- a direction the airport wants to go as a policy. No, I am talking about the written policies of the airport that are on
paper that are very objective and that is all.
And I am working -- and I feel disappointed that you would feel so strongly that this is a bad idea when there is every opportunity for every single board member to go to every single one of these policy committees. It could -- it could be just another meeting of the board if all the board members want to participate. It really could be. It's not meant to exclude any member of this Authority. It's meant to be able to take some of the work before approvals into a different area so that it can get more input, more focus outside of these sometimes very long meetings that have mixed topics so that people can give -- the community can give feedback and input on specific policy topics, just like community engagement or anything else. Yes, policy, is very important and should be done in a deliberate way and not outside the purview of this Authority. But this is a recommendation board and to take some of the work into a separate arena so it can get done.

Because frankly as we've seen over the last year, you say it has to be done at the main meetings means it gets done so slowly that $I$ don't think this board is addressing things as fast as it
needs to.
CHAIRMAN OLSON: What you just said I think is sort of reflects the input that Michelle made is that the policy committee is a -- could ideally be a referral committee and not -- and not the way this current was written. If we could -- if this board --

MS. LIOTTA: So you don't want someone to be able to come to the committee and say, hey, could you look at this?

CHAIRMAN OLSON: No, that needs to come to the board. The board needs to know what the policy -what policies are going -- are need to. Some policies might absolutely be able to be addressed efficiently at the board level or for other reasons of a particular policy such as the $T$-hangar waiting list. As a board member I don't want to have to go to another meeting to sit in and listen to sorting through that. I think that's an issue that should be dealt with by this board.

I think this board needs the prerogative of being able to decide what policies, issues are assigned or referred to a policy committee for further attention, research, analytic work, comparing with other airports.

MS. LIOTTA: Right.
CHAIRMAN OLSON: I'm not sure why you are so resistant to -- seem to be resistant.

MR. CLARKE: May I make a comment, Mr. Chair. I think there is room for compromise here. I'll give you an example of an issue that $I$ would bring to the board.

The financial report statement has a -- the financial report has a statement in it that says, "The Policy of the Airport Authority is to capitalize assets at $\$ 5,000 . "$ If you look into the procedure manual that's on the website, it says $\$ 2,000$. So I am bringing that to your attention. Now, where would you refer that to? The audit committee? The policy committee? The Board in general? How do we resolve that discrepancy?

CHAIRMAN OLSON: It would be a -- it would be a quick board direction as to what to do with it. Is that question --

MR. CLARKE: Well, what $I$ am getting at is $I$ think we can take the document as written here and refine it to, I think, to achieve what you are looking for. Because I don't want to spend eight hours at a meeting looking at every single policy. You know, we could spend five days a week eight
hours a day.
CHAIRMAN OLSON: You know, I'm not suggesting that. I'm saying that this -- we're talking about a referral.

MS. LIOTTA: I'm trying to -- okay. I think it's -- I was hoping that this committee -- that this proposed committee would be something that could be more open to feedback from the community. It seems very clear that you don't -- you are worried that might be -- might snowball into something else. So I'm looking -- as a way to try to get towards where this can be functional for everybody without -- with maybe putting some guardrails on it to make everybody more comfortable, if -- you know, happy to amend this to say that the board -- the committee will work on items that have been, you know -- do you want to have to have this be something that the entire board has voted, yes, policy committee you are allowed to look at this, that or the other thing?

CHAIRMAN OLSON: I'm just saying the policy committee should be a vehicle through which if there are difficult policy questions that come up, and there are at times, that require more technical investigation, more research of some kind, that
they would be referred to a policy committee. But I think we should have our stakeholders, the people we serve that are interested in a policy issue they should be able to -- this should be -- the board meeting should be the venue that that happens. And I am not saying that I mistrust the committee. I just think it's our responsibility as an elected board to have that role of that primary role in policy and to not offload the -- if the way it's been described in this proposal.

MS. LIOTTA: Okay. Can -- I would like to discuss a scenario so we can sort of figure out maybe where we're meeting and not meeting.

The $T$-hangar policy, the $T$-Hangar waiting list policy. It's important. It impacts a lot of people. There is going to be people who want to understand it. They have a point of view as to how it impacts them. You know, so I think there is going to be discussion needed. And at a regular board meeting when you have members of the public who are not sitting here on this board, they can only talk for three minutes.

The committee platform was meant to give more robust feedback so we can -- the committee and then ultimately the board, because the committee only
reports, have a better impact -- understanding of context and where language -- you know, so they can be better informed decisions about what changes or not would be recommended. And every member of this board could show up to those meetings and hear directly from those individuals -- from the people who are the $T$-hangar list and don't understand, and what they are looking for, and review other -because I think benchmarking and understanding what other airports are doing is part of it. And that could be done at a regular board meeting, sure, or it could be done in a committee.

But ultimately what it boils down to understanding the context before making a decision, I think having the committee do that is to help inform the board, not stand in place of the board. CHAIRMAN OLSON: Well, I mean, I don't know. I am listening to what new information was just pointed out. If it hinges on the three-minute guideline for individual public comments that's both for -- that's for the courtesy of everyone in the room. It's for the courtesy of people that have come that they also are interested in that issue, but they don't want to stay all night for it. They want to be able to speak their peace.

They want to hear other people's viewpoints. It's just a discipline of public discourse that the three minutes is.

And the burden of if someone under a scenario was at a meeting where there was no limit on how one person could talk that makes that meeting probably multiple hours and burdens the person, even the people that come.

MS. LIOTTA: That's why the committee was envisioned to have regular members who were not board members who would be able to stand in for larger -- larger stakeholder groups like pilots or commercial tenants or general community members and get -- it's a little bit of a representative viewpoint so, you know, one is not series of three-minute blurbs that are all from different commercial tenants. It's one commercial tenant who can speak to that viewpoint and, you know, not be limited to three minutes.

MS. CASH-CHAPMAN: It sounds to me like it gives a venue for more of an open discussion. Because when people come up and say their three minutes, we stare at them and say thank and then they sit back down and that's kind of the end of it. So at this point they bring it forward, we can
say, thank you, you know what, let's bring that back to our -- let's add that to our next policy meeting that will be on "X" date. And we welcome you to come back to that and then we can have an open discussion about it.

Okay. If you don't like the policy, what are some changes that you would envision. And it turns into other conversation with the people that are most affected by this policy instead of the five of us going back and forth and then waiting -- making the decision and then waiting for someone to say something. I think it just kind of offers that opportunity so that you don't just have three minutes and then you sit down and we smile at you and that's the end of the policy.

So that's this way with the policy committee -- and, again, I think that there is some room for some compromise so everyone is comfortable with it that perhaps if somebody does walk into a policy meeting and says I want to talk about "X" policy, because it is being chaired and vice chaired by board members, we could say we are not comfortable discussing it right now. I'm going to bring that back to our general board meeting and then go from there.

MS. LIOTTA: Somebody just walks into the committee meeting and says, I think there should be a policy that we write, you know, dictating how we do, you know, economic development. That's a non-starter. I mean, that's just not something. MS. CASH-CHAPMAN: It wouldn't be an appropriate thing for that. MS. LIOTTA: Right. If somebody says I want to -- I want to -- there is this policy or I've heard there is this policy, but I can't find it written down anywhere about X , is this real?

MS. CASH-CHAPMAN: Because none of our policies are secret. So if someone has a concern about it, if it can't be answered in a two second, well, here is the answer to your question black and white. If you have a problem with that we recommend that you bring it to the board at a regular board meeting and then we can add it to the next policy meeting agenda and we can really dissect it in there. CHAIRMAN OLSON: And that's the referral. That's the referral approach. And that's what I have been urging in this discussion is that the policy committee it acts on referral from this board.

MS. CASH-CHAPMAN: Okay. I think that's kind of where we were headed and maybe there was just a miscommunication.

CHAIRMAN OLSON: Not as it's written. As it is currently written it's not a referral.

MS. LIOTTA: As it's currently written the policy committee could come to the board -- someone could come to -- somebody could come to a regular policy meeting, committee meeting and say I am very confused about this T -Hangar waiting list. Could you guys look into it. And the committee could do some initial work on that without having to get the blessing of the entire board by a vote to determine whether that may be an issue that the committee should look at, that the total overall board should vote on, should go forward with it at all. And then -- but even if the committee were to, you know, say, yeah, we'd like to look into that, we agree that there is confusion on this issue, it could get rewritten or, you know, it looks like, hey, it looks like this language in here about a meeting policy is actually, you know, contrary to Florida law, we should look at that. So then without having to come to the board first to say, hey, am I allowed -- is the committee
allowed to go do any work on this.
So is it a one-way street or is there -- is there ability for the committee to do some work on something knowing that to get on the agenda for a full board meeting is not up to any -- any committee can't put something on the agenda for this -- for a vote. Nothing can move forward without this -- the full Authority having it on the agenda and deciding to consider it.

CHAIRMAN OLSON: This board meets now, what, twice a month?

MS. LIOTTA: Yes.
CHAIRMAN OLSON: So that's -- that's -- there is a pretty efficient scenario under which a referral function can happen. If a committee -- if the policy committee wants to go beyond three minutes by burrowing into something that's been referred to it by this board, they should have at it. They should remember that they're probably sitting there with you-all. Is it an attorney with a billing rate of -- fill in the blank, and transcriber, because if this is going to be discussing and receiving input on policies separate from this venue, we need to have a concise transcript of the input if we are not going to be
able to have it here with this board.
So, again, I would urge you to consider revising the policy committee in the way that $I$ have been hoping it would and that seemed to be logical with other board members here. And the alternative is to chair this board as a -- which is the policy board.

MS. LUDLOW: I have a suggestion. I do not want another three-hour meeting. So what -- you're at an impasse. You are both sort of saying the same thing. I will always be a representative of the airport, the hangar people, the tenants, you know. So I will always bring that to the board because that's my job. That's why they elected me to look out for them.

So we have to vote on the things we've already gone through. So if we go through these others and make the corrections and bring them back Monday then they can be approved as corrected or not. What I would suggest between you and Bob is that Bob go over your whole agenda here and rewrite it saying -- I mean, saying referral and take out what you want to take out, and if you want to get with the attorney then you get with the attorney and you write up the charter. I mean, what -- I know what
you -- I know what each of you are saying. I understand it. You know, you're both knowledgeable. But it's obviously very, very sore point. So there has to be another way to resolve it. So, Bob --

MS. LIOTTA: I'm not trying to create a committee that takes authority away from this group of people. That was not the intent. I am not trying to make anyone uncomfortable or to do something that's going be divisive. So I'm happy to do a rewrite to make it a referral body. I do believe that non-airport authority individuals, you know, should have participation in such a body so that they can have more than three minutes to have thorough discussions about impacts and feedback and help, you know, ultimately help the airport be better. Does that sound like something that you'd be comfortable with?

CHAIRMAN OLSON: I need to see the rewrite. MS. LIOTTA: If it's a referral body, like you said --

CHAIRMAN OLSON: No. MS. LIOTTA: I'm looking for some help here. CHAIRMAN OLSON: Well, and I'm willing to help very much. I want us to be able to get through
this, but I just need to see -- I would like to see the rewrite before $I$ sign on to it.

MS. LUDLOW: Well, we all are rewriting.
MS. LIOTTA: It's -- could I -- I think Reba got the kind of better idea here because me trying to guess what might be comfortable could end up being a very extensive process back and forth. So if you wouldn't mind making some suggestions for us to look at the end of the next meeting, I think that might get us there faster.

CHAIRMAN OLSON: If that's a good thing, I will do that. I will do that, you know.

MS. LIOTTA: Okay.
CHAIRMAN OLSON: Okay. So this is not an action. We are not scheduled to take action on any of the items we've discussed today the way I understand it.

We do have a proposed resolution. I guess that's just for information to see what it will look like when we act on these. And when we act on these we'll also want to act on some of the members of these committees are appointed; is that right? I would have to go back and look at which involved appointed members by this Authority, which is what the county does for its commissions -- committees
that are charges or whether some are self-appointed or organized by the committee chair, but we would definitely need to designate the committee chairs for these committees at that time also.

MS. LIOTTA: But that's, I think, maybe an area where we may want to decide if there is some sort of mechanical issue on these drafts that we want to make the same as far as appointments, because I think the Community Engagement one has a lot of detail about how someone gets on the committee. The initial draft that I did of the Policy Committee also had that kind of language in it. And then there was discussions at the board meeting about creating a separate global policy that goes somewhere else that would apply to all committees. So I went back and I took out everything that I have. The Policy One is silent as to how someone might get on the committee other than the board members.

So if there is a viewpoint that we want each charter to have -- to address that because they may be different versus if we want to have a singular approach to how the charters -- excuse me -- the committees are populated that could help guide maybe the next round of drafts.

CHAIRMAN OLSON: Yeah. So, yeah. Absolutely. And then I believe we need to further discuss the activation of these committees in the light of the fact that it's been documented that we don't have the staff capacity now to manage that. The question also is we are going through a staff leadership change and whether these should be activated before or at the time or after we have our staff leadership change.

MS. LIOTTA: Well, I would maybe have a suggestion that would be go ahead, let's work on the charters, get those agreed. As far as when we start staffing them or getting people on the committees and when we start doing the regular meetings, work with staff to get an idea of what it might -- what the cost is going to be if we were to maybe bring someone from outside to do some of that work or what -- talk to counsel, which by that time there will be new airport counsel on board. Can we do our own minutes? You know, what options do we have? And make a plan for are we going to have to be limited for -- get some more information before we decide when we can start doing regular meetings on what cadence within physical limits.

CHAIRMAN OLSON: Okay. So thank you.

Any other discussion before we go to public comment?

STAFFING IMPACTS OF ADDITIONAL COMMITTEES
MR. CLARKE: I would like to make a couple of comments on -- I think maybe we as far as staffing the committees, let's look to the way that the county appoints members of their 20 something committees. You know, they -- I mean, they have some language on their website. And that may -that may help us decide, you know, to keep it available for the public. As you know the county has a formal application. And, you know, I have edited that to suit the airport. Of course it's not final yet. We would want to get our legal counsel to opine on that matter.

I just have one comment on appreciate the staff put this impact on adding standing board committees before us. We were aware of it but hadn't discussed it much. But one of the items, as you know, we've -- or at least I have proposed we bring a finance manager on, whether we call that person controller, chief financial officer, or what have you, that will add additional resources to staff and may free up the staff to perform some of the duties that they've itemized in here, which are
not insignificant. But it's very important that we consider that. But that person would free up resources.

## PUBLIC COMMENT

CHAIRMAN OLSON: Right. Okay. Good. So we are going to public comment now. MS. MASTER: What about staff impacts? CHAIRMAN OLSON: Staff impacts. MR. CLARKE: That's what $I$ just said. CHAIRMAN OLSON: We just discussed. Yeah. And we -- yes, and we have information from our director about that and so we have that information and we discussed it. So Mr. Goran. Mr. Gorman. Gorman. MR. GORMAN: Yes. MS. LUDLOW: Does that mean it's going to be a long dissertation?

MR. GORMAN: No. Very short. Is this working? It should be very short. I just can't think and stand at the same time. There IS only so much resource up there. Mrs. Liotta has a good grisp -- good grasp so far, I think, on this Sunshine issue. But my question, $I$ don't know, that's why I ask it, is if
you have committees and the committees are empowered to make up ideas, which I think actually is a fairly good idea, that the board will actually end up voting on, will, in fact, those committees be hampered by being conduits if they speak to each of the board members separately?

In other words, I was told before under Sunshine Law you couldn't have one person relay to another board member and then to another board member what was going on, in other words. And that's just my question. It's not something I really know of. It's something I just ask as a matter of public comment. And just a question.

Let me put a few things together. On the master plan, I was grinning when I heard Mr. Clarke say another $\$ 200,000$. When $I$ was on board the master plan is, of course, so convoluted it seems to be it just gets rubber stamped with changes and expensive rubber stamp to the same document. But if you got a committee put together for the master plan, it would to me be a critical issue to get a really good briefing to that committee about the environmental issues and the engineering and special issues. So that you don't, you know, try to reinvent the wheel, because there are certain
things that you can do and there are certain things that were done. For instance, drainage, great big oak tree, that was a drainage issue to dig the pond or keep the tree. So people don't run off on tangents that are impossible. That was my thought on that. I will wind it up.

And that's it. I wish that more could be done more quickly. But committees seem like a good idea. But I think you are going to run into things that are problems. I'm not sure.

MR. CLARKE: Will you agree to volunteer for the master plan committee? I'm recruiting you. MR. GORMAN: Then I won't be able -- in my way thinking I won't be able to talk to any of you. MR. CLARKE: No. As a body that's been -CHAIRMAN OLSON: You two wouldn't be able to talk outside, but you could talk in your committee. MR. CLARKE: Sure. CHAIRMAN OLSON: While you're thinking of that.

MR. GORMAN: I would know a bit about the master plan having been on the board.

CHAIRMAN OLSON: Mr. Gorman, what $I$ am curious what master plan was it the '96 -- the ' 95 plan, the 2005 plan, which plan were you engaged in?

MR. GORMAN: All the way up to 2011?
CHAIRMAN OLSON: Okay. So you did the '96 and the 2005. Okay.

MR. GORMAN: It's so hard for any director to actually get a whole board cognizant of all the nuances of a master plan.

CHAIRMAN OLSON: But those plans are very, very different all of them. It's really unusual. I guess you probably observed that. The mean, the whole orientation of where each of those plans, what was the priority was different.

MR. GORMAN: That's what I mean about critical nature of hiring an engineering brief. Really thorough engineering brief about this is what we could do, this is what the FAA allows you to do so we don't run off on tangents in a committee that are not possible.

MR. CLARKE: That's the purpose of having the engineer, the operations manager, the executive director all advising that committee, because no one can possibly know all of the technical details of it because you are right it is daunting. It's so large.

MR. GORMAN: Also so expensive.
MR. CLARKE: Right, it is. But if we're -- if
we're to advance in our capital plan, we have to be able to point back to that, to the FAA and say but that is in the master plan, you know.

CHAIRMAN OLSON: Anyway. Good input and great questions.

MR. CLARKE: Thank you.
CHAIRMAN OLSON: We've got to find out the answer to the first question you posed also. So thank you.

MR. GORMAN: All right. Thank you.
CHAIRMAN OLSON: Mr. Riera.
MR. RIERA: Good afternoon, everybody. It's been a long afternoon.

I have some comments. I like the community engagement part. Invite the public to the airport, in other words, open the door I think it would be good for the community to see what we are able to do and all of that. So we just have to find a way to get it done properly.

My only comment about the Policy Committee. My understanding when $I$ first heard this particular committee was that the committee was to study the policies and to allow the stakeholders to review and make comments and let the board ultimately decide on what -- in other words, my understanding
the committee was not to make policy, but just to say, hey, this may be a good policy, but you-all have the ultimate authority on what needs to be done with the policy whether we like it or not. I get affected by some of those policies. And specifically the $T$-hangar. If you decide not to build one, guess what I am out the door. You have the authority. I don't. I just have to make suggestions. And you know if I were part of that committee that's what I would be doing, just simply telling you-all, hey, no, this is possible, this is not possible. Just like the gentleman here mentioned about the policies that have to do with engineering and the master plan.

Which, by the way, thank you for recruiting me outside. I will try to find you help. That's all I have.

CHAIRMAN OLSON: Thank you. Thank you. MS. MARTIN: I'm sorry. I didn't turn my form in.

CHAIRMAN OLSON: Another public comment. MS. MARTIN: Sacha Martin. I just want the board to think about the administrative requirements of running all these committees, the noticing, the minutes, the communicating of the
results, and how much time a board member can devote to the meetings. You already have two a month and they have been running three a half hours. Hopefully that won't continue. But you already have two a month. And if you are going to participate in some of these committees, I just want to have you think, you know, in the middle of the night, how much time can I afford to spend on minutes -- meetings during a month. CHAIRMAN OLSON: Yes. Thank you. Very good points.

Okay. Let's see, I guess there is no other business. There being no other business, adjourned. (Meeting adjourned at 3:01 p.m.)

C E R T I F I A T E

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The State of Florida )
County of St. Johns )
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I, Laura Dwyer Pierle, Court Reporter, do hereby certify that $I$ was authorized to and did stenographically report the foregoing proceeding and that the transcript is a true record of my stenographic notes.

Dated this 24 th day of February, 2023.

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